

Message Text

CONFIDENTIAL

PAGE 01 SOFIA 00558 01 OF 02 161143Z

12

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 SAJ-01

ACDA-05 NEA-10 /075 W

----- 028962

R 160814Z MAR 76

FM AMEMBASSY SOFIA

TO SECSTATE WASHDC 0947

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY WARSAW

AMEMBASSY BERLIN

AMEMBASSY NICOSIA

C O N F I D E N T I A L SECTION 1 OF 2 SOFIA 0558

E.O. 11652: GDS

TAGS: PFOR, BU, TU

SUBJECT: CAGLAYANGIL VISIT TO SOFIA

REF: A) 75 SOFIA 2683; B) 75 SOFIA 2811

1. SUMMARY. ALTHOUGH PLAYED DOWN BY THE TURKISH AMBASSADOR HERE AS WITHOUT MUCH SUBSTANCE, THE RECENT CAGLAYANGIL VISIT TO SOFIA SEEMS TO HAVE BROUGHT AGREEMENT THAT 30,000 MEMBERS OF THE TURKISH MINORITY IN BULGARIA WILL GO TO TURKEY. THIS WOULD COMPLETE A POPULATION TRANSFER ORIGINALLY AGREED IN 1968, BUT REPORTEDLY HELD UP BY GOT RELUCTANCE TO ADD TO ITS SOCIAL WELFARE PROBLEMS. ZHIVKOV IS TO VISIT ANKARA AFTER MAY. THE BULGARIANS WERE QUITE BLUNT ABOUT THEIR PREFERENCE FOR BILATERAL OVER MULTILATERAL COOPERATION IN THE BALKANS. THERE WERE SOME INTERESTING NUANCES ON CYPRUS

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 SOFIA 00558 01 OF 02 161143Z

IN THE COMMUNIQUE, AND SOME OBITER DICTA BY FOREIGN

MINISTER MLADENOV WHICH SEEMED TO DEAL MORE WITH US-BULGARIAN THAN TURKISH-BULGARIAN RELATIONS. END SUMMARY.

2. TURKISH AMBASSADOR DINC HAS GIVEN US FOLLOWING RUN-DOWN OF CAGLAYANGIL MARCH 8-11 VISIT, WHICH WAS CONCLUDED WITH GENERALLY UNREMARKABLE COMMUNIQUE.

3. FRAMEWORK. TURKS HAD WONDERED WHETHER FACT THAT THEIR FORMIN HAD ACCOMPANIED PRIMIN DEMIREL ON HIS VISIT TO SOFIA LAST DECEMBER MIGHT FULFILL REQUIREMENT FOR A RETURN VISIT FOR MLADENOV'S VISIT TO ANKARA IN SEPTEMBER; BUT MLADENOV MADE IT CLEAR ON MORE THAN ONE OCCASION THAT HE WANTED A SEPARATE RETURN VISIT, SUGGESTING DATE AS EARLY AS FEBRUARY, AND IN THE END "INSISTING" TO THE POINT THAT THE TURKS OBLIGED. ESSENTIALLY, THEREFORE, THE RECENT VISIT CAN BE TAKEN AS HAVING OCCURRED AT BULGARIAN INITIATIVE.

4. COMMUNIQUE. AS USUAL.: THIS WAS DRAFTED BEFORE THE SUBSTANTIVE MEETINGS HAD EVEN GOTTEN UNDER 2-6. BULGARIANS WISHED TO SAVE NEW SUBSTANTIVE POINTS FOR THE NEXT ZHIVKOV MEETING IN TURKEY. THEREFORE COMMUNIQUE IS LARGELY A REHASH OF THE ONE FOLLOWING THE DEMIREL VISIT, WITH EMPHASIS ON THE TRANSPORTATION PROBLEM AND REFLECTING, ACCORDING TO DINC, A NEW UNDERSTANDING THAT THIS WILL ONLY BE SOLVED ON A MULTILATERAL BASIS.

5. TRANSPORTATION. UNDER PRESSURE NOT ONLY FROM BULGARIANS BUT ESPECIALLY FROM IRAN AS WELL AS OTHERS, TURKS AGREED TO CUT BACK THE TOLL OF 40 KURUS PER KILOMETER THEY LEVY ON BULGARIAN AND OTHER TRUCKING ACROSS THEIR TERRITORY, WHICH AT PRESENT MEANS THAT A BULGARIAN TRUCK CARRYING PRODUCE TO IRAN PAYS SOMETHING LIKE DOLS 1,650 TO CROSS TURKEY. AN ANNOUNCEMENT OF THIS IS EXPECTED LATER IN ANKARA SO AS NOT TO APPEAR AS RESULT FROM BULGARIAN PRESSURE.

6. NAVIGATION. BULGARIANS HAVE TRIED FOR SOME TIME (MOST RECENTLY DURING ANKARA VISIT OF TRANSPORTATION
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 SOFIA 00558 01 OF 02 161143Z

MINISTER TSANOV) TO CONCLUDE SUCH AN AGREEMENT WITH THE TURKS AND PRESSED FOR IT DURING CAGLAYANGIL VISIT, BUT TURKS ARE NOT ABOUT TO GIVE THE BULGARIANS UNUSUAL PRIVILEGES (THEY WERE ASKED FOR WAIVER OF PORT TAXES). SOME KIND OF AGREEMENT WILL PROBABLY BE CONCLUDED WHEN ZHIVKOV VISITS ANKARA. THIS COULD BE OF SOME IMPORTANCE FOR CONTAINER SHIPMENTS FROM BULGARIAN TO TURKISH BLACK SEA PORTS.

7. ZHIVKOV VISIT. BULGARIANS PRESSED FOR A MEETING WITH TURKISH HEAD OF STATE IN MAY, BUT CAGLAYANGIL EXPLAINED THAT TURKS WILL HAVE MOSLEM SUMMIT, IMMEDIATELY AFTER WHICH CAGLAYANGIL WILL GO TO NATO MINISTERIAL MEETING, FOLLOWED BY CENTO AND RCD MEETINGS. IT WAS THUS AGREED ONLY THAT ZHIVKOV WOULD VISIT "AFTER MAY". (HE WILL BE GOING TO ATHENS APRIL 9 TO 11.)

8. TURKISH MINORITY. ALTHOUGH NOTHING ON THIS APPEARS IN THE COMMUNIQUE, DINC SAID THE TURKS HAVE AGREED TO ACCEPT 30,000 MEMBERS OF "DIVIDED FAMILIES" WHO REMAIN TO BE TRANSFERRED IN IMPLEMENTATION OF THE 1968 AGREEMENT. THIS IS NOT A NEW BULGARIAN CONCESSION SINCE THE BULGARIANS NEVER TIRE OF POINTING OUT THAT THEY HAD YEARS AGO OFFERED THOSE 30,000 PERSONS TO THE TURKS WHO HAD BEEN UNABLE TO RECEIVE THEM. THE MIGRATION IS TO BE CONCLUDED WITHIN TWO YEARS, WHICH WILL BE ABOUT TEN YEARS AFTER THE ORIGINAL AGREEMENT WAS CONCLUDED.

9. IN CONNECTION WITH THE FOREGOING, WHICH DINC ASKED US TO HOLD IN STRICT CONFIDENCE, TURKS (AND BULGARIANS) HAVE A PROBLEM BECAUSE ANNOUNCEMENT OF EXIT AND ENTRY FACILITIES FOR SUCH SIZEABLE NUMBER OF TURKS COULD RESULT IN A "RUN" ON THE TURKISH EMBASSY HERE AND PRESSURE IN BOTH BULGARIA AND TURKEY TO ALLOW STILL MORE TURKS TO LEAVE. ACCORDINGLY, DINC SAID, CAGLAYANGIL WILL ONLY MAKE A "GENERAL STATEMENT INTENDED FOR INTERNAL CONSUMPTION" ON THIS SUBJECT.

10. CSCE. BOTH IN GENERAL DISCUSSION AND IN CONTEXT OF FOREGOING MASSIVE PROSPECTIVE POPULATION MOVEMENT THERE WAS REFERENCE TO THE FINAL ACT OF HELSINKI. IN
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 SOFIA 00558 01 OF 02 161143Z

THIS CONNECTION MLADENOV REFERRED TO A "FOREIGN PERSONALITY" (PROBABLY THE UNDERSIGNED) WITH WHOM HE HAD HAD A LENGTHY CONVERSATION PARSING SOME OF THE HELSINKI PROVISIONS AND WHO HAD INQUIRED HOW CSCE WOULD AFFECT PENDING ISSUES BETWEEN THEIR COUNTRIES. MLADENOV SAID HE HAD ASSURED HIS FOREIGN INTERLOCUTOR THAT BULGARIA WOULD FULLY LIVE UP TO ITS OBLIGATIONS BOTH WITH RESPECT TO DIVIDED FAMILIES AND "NEWSPAPERS" (CF. REF B).

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 SOFIA 00558 02 OF 02 161149Z

12

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 SAJ-01

ACDA-05 NEA-10 /075 W

----- 029037

R 160814Z MAR 76

FM AMEMBASSY SOFIA

TO SECSTATE WASHDC 0948

INFO /AMEMBASSY ANKARA 259

AMEMBASSY ATHENS

AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY WARSAW

AMEMBASSY BERLIN

AMEMBASSY NICOSIA

C O N F I D E N T I A L SECTION 2 OF 2 SOFIA 0558

11. BALKAN COOPERATION. ZHIVKOV WAS VERY BLUNT ABOUT PREFERRING BILATERAL TO MULTILATERAL COOPERATION, AND HE SAW BILATERAL AGREEMENTS AS PAVING THE WAY FOR LATER ARRANGEMENTS ON A REGIONAL BASIS. "SOMEONE" HE SAID, PROBABLY REFERRING TO THE ROMANIAN REP AT ATHENS, "PROPOSED A BALKAN BANK. WHERE WOULD THE MONEY COME FROM? YOU DON'T HAVE IT, DO YOU? WE CERTAINLY DON'T. THE ROMANIANS ARE UP TO THEIR NECK IN DEBT. THE GREEKS DON'T HAVE ANY MONEY EITHER. YOU WOULD HAVE TO APPLY TO THE AMERICANS OR THE RUSSIANS, AND THEY HAVE OTHER THINGS TO DO."

12. THE BULGARIANS WERE COMPLIMENTARY TO THE TURKS ABOUT THEIR ROLE AT THE ATHENS MEETING, DINC SAID. ZHIVKOV IN HIS USUAL BLUNT MANNER PUT THIS IN THESE TERMS: "YOU WERE NOT COMPLETELY ON OUR SIDE, BUT YOU WERE REALISTIC." HE (OR POSSIBLY MLADENOV) SAID THEY AP-
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 SOFIA 00558 02 OF 02 161149Z

PRECIATED TURKISH HELP IN POURING WATER ON THE IDEA OF

A BALKAN CHAMBER OF COMMERCE, AND IN NOT (OR NOT YET) INSTITUTIONALIZING COOPERATION BY ESTABLISHMENT OF A SECRETARIAT. THIS, THEY SAID, MIGHT COME AT THE NEXT MEETING.

13. ON CYPRUS THERE WERE SOME IMPROVEMENTS IN NUANCES, FROM THE TURKISH POINT OF VIEW, IN THE COMMUNIQUE, ACCORDING TO DINC. IN VIEW OF THEIR EARLIER SUCCESS IN THE DEMIREL VISIT COMMUNIQUE (PARA 5 REF A) THERE WAS NO PROBLEM IN OBTAINING REFERENCE TO THE TWO SEPARATE COMMUNITIES. WHAT MAY BE NOTEWORTHY IS THAT THE BULGARIANS DID NOT INSIST ON LANGUAGE ENDORSING THE SOVIET POSITION ON MULTILATERAL NEGOTIATIONS IN THE UN FRAMEWORK. INSTEAD, THE COMMUNIQUE STATES THAT SETTLEMENT SHOULD COME ABOUT AS A RESULT OF NEGOTIATIONS "TAKING INTO CONSIDERATION THE INTERESTS" OF THE TURKISH AND GREEK CYPRIOTS. WHILE THE BULGARIAN TEXT AS PUBLISHED HERE DOES NOT CALL FOR DIRECT NEGOTIATIONS BETWEEN THE TWO COMMUNITIES, THE TURKS (ACCORDING TO DINC) CONSIDER THE AGREED LANGUAGE AS TENDING IN THAT DIRECTION.

14. COMMENT: WE THINK THE BULGARIAN EAGERNESS FOR CAGLAYANGIL VISIT AND FOR FOLLOW-ON ZHIVKOV VISIT TO ANKARA STEMS FROM THEIR DESIRE TO "BALANCE" THE FORTHCOMING ZHIVKOV VISIT TO ATHENS. TURKISH AGREEMENT TO TAKE 30,000 ADDITIONAL MEMBERS TO TURKISH MINORITY IN BULGARIA WILL GIVE THE BULGARIANS A RECORD ON EMIGRATION AND DIVIDED FAMILIES THEY CAN POINT TO FOR CSCE PURPOSES. IT IS ALSO RELEVANT TO MFN, EVEN THOUGH BULGARIANS FOLLOW THE USSR LINE OF REFUSING ANY UNDERTAKING ON EMIGRATION. AS FOR MLADENOV'S REITERATION THAT BULGARIA WILL LIVE UP TO ITS CSCE OBLIGATIONS ON DIVIDED FAMILIES AND "NEWSPAPERS", THIS WOULD TEND TO SUPPORT OUR IMPRESSION THAT THEY DO INTEND TO MOVE EVENTUALLY, AT LEAST PART OF THE WAY, ON THEIR COMMITMENTS. AT ANY RATE MLADENOV SEEMS TO ACKNOWLEDGE EVEN TO OTHERS THAT THERE IS AN OBLIGATION. HERZ

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENTS, POLICIES, VISITS, COMMUNIQUEs, POPULATION MOVEMENTS, MINISTERIAL VISITS
Control Number: n/a
Copy: SINGLE
Draft Date: 16 MAR 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ullricre
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976SOFIA00558
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760098-0762
From: SOFIA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760356/aaaabxak.tel
Line Count: 260
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 76 SOFIA 2683, 76 SOFIA 2811
Review Action: RELEASED, APPROVED
Review Authority: ullricre
Review Comment: n/a
Review Content Flags:
Review Date: 09 APR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <09 APR 2004 by CunninFX>; APPROVED <30 JUL 2004 by ullricre>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CAGLAYANGIL VISIT TO SOFIA
TAGS: PFOR, BU, TU, (CAGLAYANGIL, IHSAN)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006